Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Message Text

CONFIDENTIAL

PAGE 01 STATE 187801

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ORIGIN SP-02

INFO OCT-01 ARA-06 ISO-00 SSO-00 L-03 OES-06 SS-15 NSC-05

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DRAFTED BY S/P:LEINAUDI/ARA/BR:RELTZ
APPROVED BY S/P:WLORD
ARA:HWSHLAUDEMAN
ARA/BR:RZIMMERMAN
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O 291518Z JUL 76
FM SECSTATE WASHDC
TO AMEMBASSY BRASILIA IMMEDIATE

C O N F I D E N T I A L STATE 187801

E.O. 11652: GDS

TAGS: PFOR, US, BR

SUBJECT: BRAZIL-US POLICY PLANNING CONSULTATIONS
REFERENCE: A. BRASILIA 5856, B. BRASILIA 6507
1. DEPARTMENT RECOGNIZES VALIDITY OF AMBASSADOR SOUTO MAIOR'S OBSERVATION (REF. B) THAT WE ARE INDEED HAVING QUITE A NUMBER OF BILATERAL EXCHANGES, PARTICULARLY IF SCHEDULED TRADE, ENERGY AND TECHNOLOGY GROUP MEETINGS ARE CONSIDERED ALONG WITH RYAN AND LEWIS/FRANK VISITS. WE NONETHELESS BELIEVE THAT POLICY PLANNING TALKS WOULD COMPLEMENT THESE MORE SPECIALIZED AND TECHNICAL CONTACTS. IN ADDITION TO PROVIDING A BROADER EVALUATION OF OUR INTERACTIONS, PARTICULARLY IN THEIR POLITICAL DIMENSIONS, WE BELIEVE PLANNING TALKS, IF HELD NOW, WOULD BE HELPFUL IN PREPARING FOR THE SECRETARY'S PLANNED OCTOBER MEETING WITH SILVEIRA IN ACCORDANCE WITH OUR CONSULTATIVE AGREEMENT.

2. WE DO NOT WISH TO FORCE PLANNING TALKS ON THE GOB, NOW OR AT ANY PARTICULAR TIME. BUT WE CLEARLY WANT TO CONFIRM OUR INTEREST IN SUCH CONSULTATIONS AS PART OF A REGULAR PROCESS OF BILATERAL COORDINATION. AND, ALTHOUGH THE US
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 187801

ELECTORAL PROCESS MAY LEAD TO SOME PERSONNEL CHANGES IN THE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

POLICY PLANNING STAFF, AS ELSEWHERE IN THE GOVERNMENT, WE CERTAINLY DO NOT WANT TO CONTRIBUTE TO POSSIBLE BRAZILIAN MISPERCEPTIONS ABOUT POTENTIAL POLICY INSTABILITY IN THE US. IN FACT, WE WOULD LIKE TO GET ACROSS THE THEME OF THE BASIC CONTINUITY OF OUR FOREIGN POLICY.

3. ACCORDINGLY, WE PROPOSE THAT YOU INDICATE TO SOUTO MAIOR OUR WILLINGNESS TO HOLD TALKS IN THE DEPARTMENT IN WASHINGTON AS FOLLOWS:

--TIMING: WE PROPOSE TWO FULL DAYS OF TALKS, WITH POSSIBILITY OF FURTHER INDIVIDUAL OR SMALL GROUP CONTACTS AS MAY PROVE SUBSEQUENTLY DESIRABLE. UNFORTUNATELY, SCHEDULING CONFLICTS AND PERSONNEL AVAILABILITY DO NOT ENABLE US TO ACCOMODATE DATES DURING THE WEEK OF AUGUST 16 AS SUGGESTED REFTEL A, AND WE THEREFORE PROPOSE MONDAY, AUGUST 23 AND TUESDAY, AUGUST 24. WE COULD ACCOMODATE MID-SEPTEMBER DATES AS WELL, BUT UNDERSTAND THESE ARE NOT POSSIBLE FOR GOB.

--PARTICIPATION: WE ARE DELIGHTED AT THE FOUR BRAZILIAN OFFICIALS NAMED IN REFTEL A, AND PRESUME THEY MIGHT BE ACCOMPANIED TO MEETINGS AS THEY FELT APPROPRIATE BY MEMBERS OF THEIR EMBASSY HERE IN WASHINGTON. ON THE US SIDE, WE WOULD TAKE ADVANTAGE OF THE SITE (MUCH AS DID THE BRAZILIANS IN 1974) TO BRING IN A VARIETY OF SENIOR OFFICIALS FROM THE GEOGRAPHIC AND FUNCTIONAL BUREAUS CONCERNED WITH SPECIFIC AGENDA ITEMS. WE NONETHELESS ENVISION A SMALL S/P-ARA CORE GROUP LED BY DEPUTY DIRECTOR NICHOLAS VELIOTES AND INCLUDING EINAUDI AND THORNTON FROM 1974 TALKS. THE DIRECTOR OF POLICY PLANNING AND POSSIBLY OTHER PRINCIPALS WOULD PARTICIPATE IN SOME BUT NOT ALL SESSIONS.

--AGENDA: WE WOULD LIKE TO COMBINE MUTUALITY AND BREADTH WITH OPPORTUNITIES FOR DETAILED DISCUSSIONS WHERE WARRANTED. WE THEREFORE PROPOSE ORAL PRESENTATIONS FROM BOTH SIDES ACCORDING TO AN AGENDA THAT MOVES FROM THE GENERAL TO THE SPECIFIC AND ALLOWS FULL DEVELOPMENT OF AREAS OF GREATEST MUTUAL INTEREST. WE THEREFORE PROPOSE THE FOL-
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LOWING SCHEDULE:

FIRST DAY

9:30 GREETING AND ORIENTATION

10-12:30 GLOBAL OVERVIEWS (EACH SIDE WOULD STATE OVERRIDING POLICY PREMISES AND DIRECTIONS, FOL-

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

LOWED BY DISCUSSION.)

3-5 POLICY PROCESSES (THIS SESSION WOULD FOCUS ON POLICY ORGANIZATION AND COORDINATION; US SIDE WOULD INCLUDE ANALYSIS OF CURRENT ROLE OF CONGRESS IN FOREIGN POLICY.

SECOND DAY

9:30-12:30 SPECIFIC FUNCTIONAL AND GEOGRAPHIC ISSUES (POSSIBILITIES IN ADDITION TO BILATERAL AND HEMISPHERIC RELATIONSHIPS INCLUDE AFRICA, MIDDLE EAST, NORTH-SOUTH QUESTIONS, AND ENERGY POLICY.)

3-5 CONTINUATION OF MORNING SESSION IF NECESSARY; FUTURE TALKS AND THEIR RELATION TO CONSULTATIVE MECHANISM.

--AMENITIES: WE WOULD, OF COURSE, ADD SOME SOCIAL OCCASIONS, INCLUDING LUNCH ONE OR BOTH DAYS, SO AS TO FACILITATE INFORMAL EXCHANGES AND INTRODUCE ADDITIONAL INTERESTED USG OFFICIALS.

4. TO REPEAT OUR BASIC CAVEAT, WE DO NOT WANT TO APPEAR TO BE PRESSURING THE GOB INTO ACCEPTING EITHER THIS PROGRAM OR OUR PROPOSED DATES, AND PARTICULARLY DO NOT WANT TO MISLEAD SOUTO MAIOR AND HOLLANDA CAVALCANTI INTO BELEIVING THAT THEY WILL BE HOSTED THROUGHOUT BY USG PRINCIPALS. BUT WE BELIEVE TALKS AS STRUCTURED ABOVE, OR AS FURTHER IMPROVED BY YOUR SUGGESTIONS OR THOSE OF GOB, COULD BE QUITE STIMULATING AS WELL AS USEFUL.

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5. RECOGNIZING THAT WE HAVE DELAYED IN RESPONDING ON SCHEDULING QUESTION, WE WOULD APPRECIATE EARLY GOB CONFIRMATION OF DATES IN ORDER THAT WE MAY CONCLUDE ADMINISTRATIVE ARRANGEMENTS AND BLOCKING OUT TIME OF SENIOR OFFICIALS.

6. WE WOULD OF COURSE WELCOME THE PARTICIPATION OF AN APPROPRIATE SENIOR OFFICER FROM EMBASSY BRASILIA SHOULD YOU DESIRE THAT. KISSINGER

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